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agreement, e.g. arrest of group with boat in Florida yesterday.

3. On question verification USG has expressed willingness accept wide range of possible UN arrangements but there does not yet appear likelihood even any one of these can be implemented.

5. President's responsibility for US security demands that in absence UN verification, US undertake whatever steps it can to provide verification. Subordinate to this overriding consideration but nevertheless important is assurance to US and IA public.

6. Thus, although much less satisfactory than UN verification on the ground and from the air with cooperation Sovs and Cuba, US must in elemental interests of safety continue aerial surveillance. This surveillance is being carried out in as unprovocative a manner and on as limited a scale as possible by unarmed aircraft. While US accepts that some conventional anti-aircraft guns may be under Cuban control, it cannot accept that sophisticated weapons and control systems, including SAM's, do not require participation of Sov technicians and thus are not or could not be made subject to Soviet control. If US reconnaissance aircraft fired on or destroyed, serious question appropriate means protect US aircraft will arise. We might then face a cycle of action and reaction which would put us back where we were last week. Thus of utmost importance Sovs immediately take measures to assure reconnaissance aircraft not fired on.

7. Second sentence of President's letter to Chairman Khrushchev of October 27
QUOTE
is clear in covering/ all weapons systems in Cuba capable of offensive use UNCT.
This covers not only systems under Soviet control but also those allegedly under Cuban control. The President considers Khrushchev's reply of October 28 as clear.

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... that all of these arms are to be dismantled, stored and returned to
... (as required). ... to give a clear indication that
... are being removed from Cuba and the removal from Cuba
... in addition, you must make it clear if any missiles are removed
... removed, there seems no need for Soviets to leave in Cuba equipment and
... military technicians brought to Cuba primarily to protect the offensive weapons
... note that SAM's use missile fuel which is ^{proscribed} ~~proscribed~~ under ~~current~~ ^{proscribed} regulation
... President's undertaking against invasion is an adequate assurance that these
... weapons are not needed.

9. The President ~~particularly~~ particularly desires that there should be
... no discussion of wider issues from our side until the offensive weapons in
... are clearly on their way home. You must therefore avoid any exploration
... tempting fields like Berlin and disarmament, making it plain that while we
... look forward to such discussion later, we cannot get anywhere on anything else
... until we have successfully put in operation the Kennedy-Khrushchev agreement on
... the present matter.

RUSK